



Drone Ready Cities

Roadmap to a Regulatory Framework for Commercial Drones in Urban Environments

Regulatory Workshop

8th May 2024

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Ultimate outputs

A regulatory framework for use by other local authorities so that the whole UK can unlock the value of urban drone use

Defining necessary future drone trials



Pre-workshop briefing –
online
23rd April

Context setting
Share use cases
Overview of airspace
regulation
Introduce draft
regulatory framework
Brief for workshop

Participant prep

Add important missing
use cases
Read draft regulatory
framework

Workshop
8th May
Coventry

Identify areas where
regulation is good,
adequate, lacking
Required actions for
improvement

Output

Regulatory framework
with shortcomings
identified and
required actions to
address

Agenda

10:00-10:30	Registration and coffee	
10:30-10:35	Welcome to Coventry city council	Umutcan Erdogan, Transport Innovation Officer, Coventry City Council
10:35-10:40	Introducing Midlands Aerospace Alliance	Andrew Mair, Chief Executive, Midlands Aerospace Alliance
10:40-10:50	Objectives, agenda	
10:50-11:40	Breakout 1.1	Identify areas of good regulation, gaps and areas needing development
11:40-11:55	Check how it's going	
11:55-12:30	Breakout 1.2	Potential solutions and stakeholders
12:30-13:00	Lunch	
13:00-13:35	Breakout 2.1	Identify areas of good regulation, gaps and areas needing development
13:35-14:15	Breakout 2.2	Potential solutions and stakeholders
14:15-14:45	Review output and next steps	



OUTPUT



Planning

CURRENT FRAMEWORK

- Each of England, Wales, Scotland and Northern Ireland have a 'plan-led' system overseen by the country's Secretary of State responsible for national policy, guidance and a framework for local planning. The four countries' policies are, respectively,
 - England - National Planning Policy Framework
 - Scotland - National Planning Framework 4
 - Wales - Planning Policy Wales
 - Northern Ireland - Policy Statement for Northern Ireland (SPPS)
- Planning policy for any given area is set out in a Local Development Plan developed and overseen by the relevant Local Planning Authority (LPA)
 - Aviation matters within Local Development Plans are assessed against the UK wide Aviation Policy Framework
 - The planning policy hierarchy is summarised as
 - National aviation policy
 - Aviation Policy Framework 2013
 - Jet Zero Strategy 2022
 - National planning policy
 - National Planning Policy Framework (for the country)
 - Planning Practice Guidance (for the country)
 - Spatial Strategy
 - Local Development Plans

WHAT AREAS ARE GOOD?

- Smaller infrastructure installation e.g. drone in a box - largely no planning requirement**
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WHAT GAPS ARE THERE?

- No guidance for when planning required or not
- There is not specific Use Category
- No Permitted Development rights e.g. drone infrastructure at logistics centre
- LPA's are not expected to be cognizant of aviation regulation but may need to be involved in corridor planning
- No mechanism for safeguarding airspace that are not 'Aerodromes'

AREAS REQUIRING DEVELOPMENT

- Consideration of future proofing for drones in 105
- Opportunity to incorporate drones mandatory inspection requirements
- Routes could be trans-authority - need for coordination

SOLUTIONS - WHAT IS NEEDED?

- Guidance for other UAS (drones) not required e.g. drone in box or a fire station. UAS planning being required e.g. transport.
- Identify with relevant regulations, including when the application of existing or new Use Category and/or PD rights applies.
- Case studies to form guidance
- Consultation by LPA to encourage public/media reaction - using 'public good' use cases first
- LPA involvement in determining routes as part of the risk assessment
- LPA dynamic data provision to CAA for temporary restrictions (AIP) e.g. events
- Future requirement for transport hubs developments to be ready to accommodate drones in Local Development Plans

WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

- Guidance and case studies developed by Planning experts
- Planning expert to assess whether additional Use Category appropriate or possible application of PD rights
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- Capture the requirements for future that would be required in transport hubs
- Could central Govt mandate inclusion of requirements in local development plans



Building Regs

CURRENT FRAMEWORK

- The Building Act 1984 is the most wide-reaching law controlling building in England and Wales. It sets the enforcement powers.
- The Building Regulations 2010 go into more detail about building work.
- Building work generally includes building new buildings, making buildings bigger, altering buildings and changing what they are used for. It is highly likely that the installation of drone infrastructure will fall into one of these categories.
- The Building Safety Act 2022 amends the Building Act 1984 in the case of Higher-Risk Residential Buildings (HRRB) in the wake of the Grenfell Tower tragedy and could have implications for drone infrastructure installed on or around HRRBs.
- HM Government has published a Manual to the Building Regulations in two volumes. Volume 1 is a high level guide to the building regulations system and Volume 2 provides more detailed guidance.

WHAT AREAS ARE GOOD?

Thought not likely to apply in take-off and landing

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WHAT GAPS ARE THERE?

Are current fire protection regs adequate for charging and storage of Li Ion batteries or hydrogen

Regs that make new builds (where needed) fit enough drone delivery, maybe be comprehensive, unlikely to be mandatory, use of power and storage, emergency landing sites or for dissemination, perhaps part of longer term urban planning.

No guidance of when apply if new of retrofitted building - weight, fire, electrical

AREAS REQUIRING DEVELOPMENT

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SOLUTIONS - WHAT IS NEEDED?

Assess whether building regs can accommodate battery storage, charging or are new regs required

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WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

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Environmental Protection

CURRENT FRAMEWORK

The section below provides an overview of domestic and international regulatory frameworks which relates to environment protection in relation to the CAA and Environmental Agency within the United Kingdom. As there is no set Environmental Act towards drone aviation within urban environments it is not intended that this should be taken as the only policy/legislation which applies to environmental protection.

- The Environment Act 2021¹ Provides a legal framework for environmental governance and brings in measures for the improvement of the environment in relation to waste, resource efficiency, air quality, water, nature and biodiversity, and conservation. It does so by providing the Government with powers to set new binding targets, including for air quality, water, biodiversity and waste reduction. The Department for Environment, Food and Rural Affairs (DEFRA) published these targets in 2022 after consultation.
- The UK is a founding member of the International Civil Aviation Organisation's (ICAO) Committee on Aviation Environmental Protection (CAEP). As the UK is a founding member the operator must adhere to ICAO and 'Standards and Recommended Practices' SARPs for uniformity in regulations, standards and procedures.
- CAEP established assists the ICAO Council in developing new policies and SARPs in relation to aviation noise, emissions and other environmental impacts. The ICAO Council subsequently reviews and adopts CAEP recommendations, including amendments to the SARPs, and in turn reports directly to the ICAO Assembly where the main policies on environmental protection are defined. The UK is represented in ICAO and CAEP by the 'Department for Transport' (DfT), while the CAA and other specialists are nominated by the UK to CAEP's technical working groups.
- Nature Conservation (Scotland) Act 2004. The Bill for this Act of the Scottish Parliament was passed by the Parliament on 5th May 2004 and received Royal Assent on 11th June 2004. An Act of the Scottish Parliament to make provision in relation to the conservation and enhancement of Scotland's natural features; to amend the law relating to the protection of certain birds, animals and plants; and for connected purposes.
- Byelaws apply to many areas of the UK that specifically restrict the use of drones for the protection of wildlife.

WHAT AREAS ARE GOOD?

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WHAT GAPS ARE THERE?

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AREAS REQUIRING DEVELOPMENT

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SOLUTIONS - WHAT IS NEEDED?

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WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

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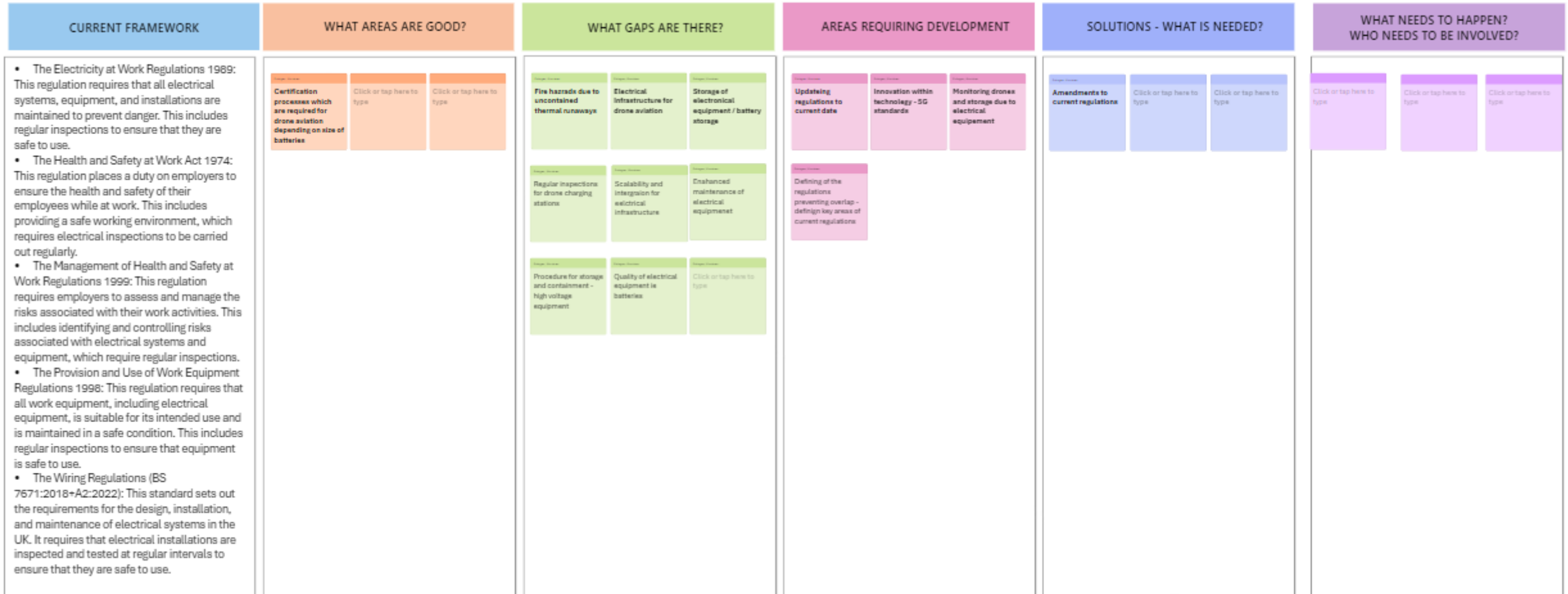
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Electrical Safety/Inspection



Privacy & data Protection

CURRENT FRAMEWORK

The Civil Aviation Authority's remit is limited to safety and does not include concerns over privacy, though advises that pilots using drones with cameras should be aware of relevant Data Protection Regulation. The Drone and Model Aircraft Code offers multi-faceted advice regarding respecting people and their privacy. The Information Commissioner's Office (ICO) is an independent body responsible for upholding information rights. The ICO recognises that drone flight can involve collecting, using and/or sharing personal data, and poses the potential for collateral intrusion. The ICO distinguishes between hobbyists and professional or commercial flyers, describing compliance with data protection law (e.g., provision of privacy information, undertaking a Data Protection Impact Assessment) and asserting that where required, drone pilots must comply with the Surveillance Camera Code. The Biometrics and Surveillance Camera Commissioner advise that the use of drones with cameras by 'relevant authorities' is covered by the Surveillance Camera Code. The Code is not technology specific, rather is principles based and applies to the use of surveillance cameras in public places. It encourages other operators and users of surveillance camera systems to adopt voluntarily. The code specifies that covert surveillance by public authorities is not covered and is instead regulated by Regulation of Investigatory Powers Act 2000.

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WHAT GAPS ARE THERE?

Dealing with "Content Creators"

No existing provisions for segregation of operational and personal data.

How do you differentiate between images captured via smartphones on the ground and drones in the sky? Answer you can't!

A multi-regulatory authority that can deal between safety and privacy, simply washing hands by the CAA of not my problem is hard to do

AI - The earlier point about overreach/ unintended capture is interesting too, eg, unwanted intrusion - as this relates to the potential misuse of private information

Capture, storage and distribution of unintended information, for example where a drone doing Building Safety Inspections capture images of bystanders.

Where is the data stored, EU/UK/overseas (AI)

Should there be a difference between hobbyists and professionals, given the CAA doesn't treat them differently

AREAS REQUIRING DEVELOPMENT

Should the SCC be voluntary?

I am interested in knowing more about the existing framework. It would be useful to know what the current state is in relation to meaningful consent. I have written about some interesting issues in this report, for those who might be interested.

Training for all operational users in the use of data and drones. Also 3rd party understanding of use/intent of a drone.

What data flows within LA admin can be digitised to deal with some of the admin increased enquiries can handle e.g. Customs/Border last night at LHR and other airports

Permissions to access data e.g. FOIA and transparency of process/data?

Use by other Gov Bodies (e.g. HM, NHS, Ministry of Defence and Chartered public sector bodies) to monitor ageing assets - is not impossible to imagine but would need cases cover the full range (https://www.bbc.com/news/health-60444444)

Where does the money come from to pay for LAs to deal with all this paperwork? (from voice conversation)

AI - I think there are also data and privacy-related questions about data at different points - e.g. not just collection, but processing and wider storage

AI - members of the public have, through a range of different data collection in the report (https://www.bbc.com/news/health-60444444)

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KB - Our traffic surveys can also give us indicative speed data from vehicles

AI - Some of this discussion relates to the Biometrics and Surveillance Camera Commissioner's surveillance camera code which has interesting questions to pose, and has raised questions about how the code is perceived. Based on their feedback specifically, I think some of the data collection on communications (eg from LA) and other technology about reporting processes

SOLUTIONS - WHAT IS NEEDED?

Recording positional data in a central repository and having a record of flight paths to ensure that drones are doing what they were approved to do

The need for a government/regulator operated platform where an uninvolved person should be able to register top level data and accredit it if appropriate.

A mechanism for data provenance for e.g. public, police, LAs, ICO, CAA so you have enough to assuage privacy fears.

review of existing legal cases and guidance for lawyers (eg CPS) to further understand data privacy / data protection legal issues and responses

more coordination between CAA and ICO and other relevant bodies - eg biometrics and surveillance camera commissioner in terms of accessible advice on privacy and data protection related issues

further guidance on how drones fit with existing law regarding electronic communications (e.g. wireless telegraphy act)

further work with LAs to understand concerns, and respond with messaging, communication and advice

embedding privacy by design? e.g. actions by industry

Workflow for Local Authorities to deal with drone applications based on an operators safety case

Anything further the drone industry can do in terms of communication, engagement and/or messaging about privacy concerns

WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

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Electronic Communications

CURRENT FRAMEWORK

WHAT AREAS ARE GOOD?

WHAT GAPS ARE THERE?

AREAS REQUIRING DEVELOPMENT

SOLUTIONS - WHAT IS NEEDED?

WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

- The United Nation's International Telecommunications Union (ITU) maintains the Radio Regulations which contracting States, including the UK, are required to ensure compliance with.
- The UK electronic communications regulatory framework is mainly contained within:
 - the Communications Act 2003
 - the Wireless Telegraphy Act 2006
- This domestic legislation governs the regulation of the telecoms markets, guarantees basic user rights, and sets out the powers and duties of the Office of Communications (Ofcom) as the national regulator, including how radio spectrum in the UK is managed.
- The EU Common Regulatory Framework is implemented through the above legislation.
- European Electronic Communications Code (EECC) - was adopted by the EU in December 2018 with EU countries applying the new directive to their national law by 21 December 2020.
- The UK transposed the European Electronic Communications Code (EECC) Directive into UK law ahead of the transposition deadline of 21st December 2020.
- The Electronic Communications and Wireless Telegraphy (Amendment etc.) (EU Exit) Regulations 2019 is secondary legislation made in February 2019 to ensure that the UK telecoms regulatory framework remained operable when the UK left the EU.
- HMG 2020
 - The Radio Equipment Regulations 2017: Great Britain, applies to radio equipment supplied in or into Great Britain
 - The Radio Equipment Regulations 2017: Northern Ireland, applies to radio equipment supplied in or into Northern Ireland
 - CAA - Under agreement with Ofcom and the Ministry of Defence, CAA is the band manager for several sets of radio spectrum frequencies

Clarity on EC by the Egis report CAP2498

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implementation of drone licensing regime

Ofcom consultation and guidance on drone operations

CAA guidance on methods of communication / preventing comms loss (Kev)

ongoing discussions re: airspace management, e.g. electronic conspicuity

What EC devices will be used in the future? Protected versus not?

Who deals from an enforcement perspective... Ofcom/CAA/Police?

Verification and validation of drone/EC signals (stds not set for this)

questions about how electronic conspicuity will proceed - i.e. different models / proposals, perhaps raising different questions / issues

how fits with 'rogue' drones / nefarious drone use

how these issues / concerns may shift or be impacted by greater roll out of counter drone systems (CUAVs)

jumping between bandwidths (e.g. rogue actors), and/or congestion/competition on frequencies (eg police competing with media)

inadvertent impact of CUAV on other forms of wireless tech/ comms (e.g. interference)

V2X and DSRC in terms of drone-to-drone comms (that's a car equivalent)

The use of Bluetooth Low Energy Mesh networks for drone-to-drone data transmission: diagnostic or command & control

Rule of LAs in understanding all this and making sense of the data spectrum, training and education

Cost/Benefit of a system e.g. C2 5G/6 is prohibitively expensive for only 1-2 operators to pay to fly; inclusivity for all

Where does the General Aviation community fit into this and their use e.g. SkyEcho, SafeSky

potential for additional infrastructure to be needed to support flying BVLOS - may be pushback

where do costs of BVLOS (infrastructure) lie

Mapping areas of high RF emissions in Urban settings to avoid interference

What frequencies could offer what e.g. Bluetooth) NB-IOT, LoRa, ADS-B, ADS-L, 5G etc..

What's an effective cybersecurity system for the drone and the wider system of systems?

How do we upskill LAs, CAA and others what this entire comms aspects are all about so its not in the hands of just a few knowledgeable few.

Note from Chris there is high awareness and not Certification is a barrier. So there is an accepted level of awareness of people. From a SW assistance you have have CAA 99-117

Communications re: permissions - ongoing work on digitising communications with CAA

What is the baseline for drones across all the aspects / topics mentioned here?

From drone to command & control center to a moving target. Consider a record of data latency. Have a digital flight plan and baseline system for city airspace.

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Ongoing and further work on digital infrastructure

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Carriage of Dangerous Goods

CURRENT FRAMEWORK

- “The global principles governing the safe transport of DG by air are described in Annex 18 to the Convention on International Civil Aviation (the Chicago Convention)
- These broad principles have been amplified into the detailed ‘Technical Instructions for the Safe Transport of Dangerous Goods by Air’ (Doc 9284)
- These technical instructions are reproduced in the Dangerous Goods Regulations (DGR) published by the International Air Transport Association (IATA)” GROTE et al 2021
- EU Regulation (EU) 2002/2786 was retained (and amended in UK domestic law) under the European Union (Withdrawal) Act 2018 and amended by the CAA’s Air Navigation (Dangerous Goods) Regulations 2002
- CAP2248 Fundamentals: Carriage of Dangerous Goods by Remotely Piloted Aircraft Systems gives guidance for carrying dangerous goods falling within UN3373 Biological Substances, Category B as cargo
- In 2023, the CAA published CAP2555 Guidance on the Carriage of Dangerous Goods as Cargo for UAS/ RPAS Operators in the Specific Category – note that this is guidance rather than regulation

WHAT AREAS ARE GOOD?

<p>COVID showed that infectious substances can be carried W/L/DG with DG training using, crash protected, lockable packaging with warnings from aviation</p>	<p>Click or tap here to type</p>	<p>Click or tap here to type</p>
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WHAT GAPS ARE THERE?

<p>If an operator notifies a Local Authority of carriage of DG, what do they do with it?</p>	<p>Apparent lack of trust with some stakeholders e.g. air ambulance</p>	<p>Every local authority set up differently, drone issues could be with planning or other dept.</p>
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AREAS REQUIRING DEVELOPMENT

<p>CAA sign-off on case-by-case basis. How does it become routine?</p>	<p>Click or tap here to type</p>	<p>Click or tap here to type</p>
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SOLUTIONS - WHAT IS NEEDED?

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WHAT NEEDS TO HAPPEN? WHO NEEDS TO BE INVOLVED?

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Other areas identified to be covered by the framework

- Health & Safety

